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Clifford R. Allen

LATE A REPRESENTATIVE FROM TENNESSEE

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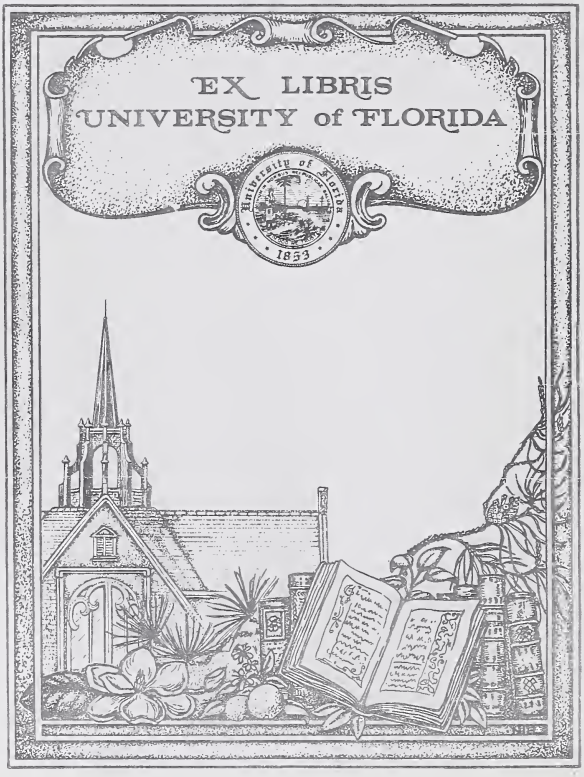
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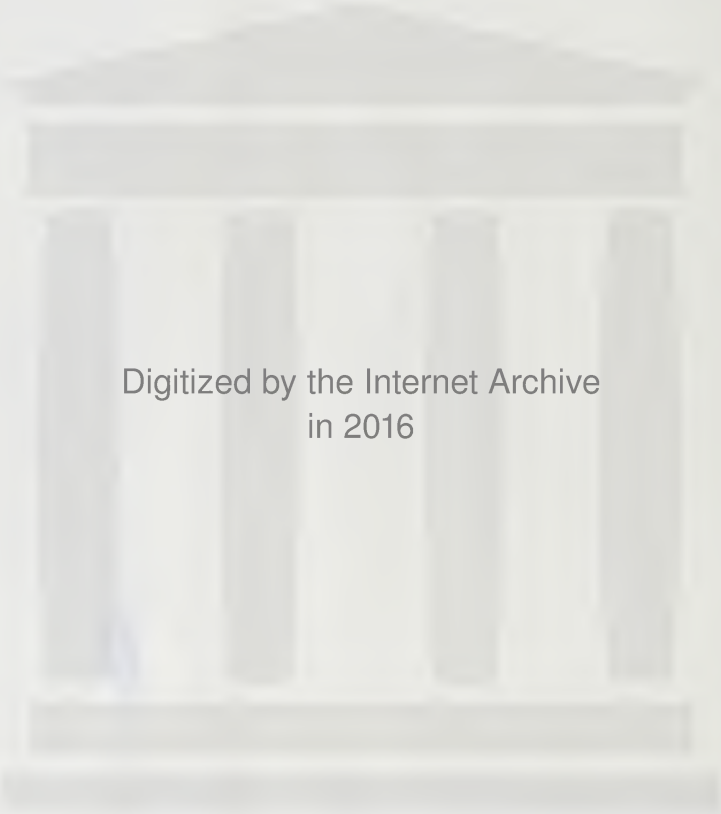
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Memorial Services

Held in the House of Representatives and Senate of the United States, together with remarks presented in eulogy of

Clifford R. Allen

Late a Representative from Tennessee

Ninety-fifth Congress
Second Session

U.S. GOVERNMENT PRINTING OFFICE
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Biography

Clifford Robertson Allen, was born in Jacksonville, Duval County, Fla., January 6, 1912; graduated, Friends Elementary and High School in Washington, D.C.; LL.B., Cumberland University School of Law, Lebanon, Tenn., 1931; admitted to the Tennessee Bar in 1931 and commenced practice in Nashville; member, Tennessee State Senate, 1949–51, 1955–59; unsuccessful candidate for Governor, 1950, 1952, 1956; tax assessor for Metropolitan Nashville and Davidson County, Tenn., 1960–75; president, International Association of Assessing Officers, 1970; president, Tennessee Association of Assessing Officers, 1971; member, Tennessee Constitutional Convention, 1971; elected as a Democrat, by special election, November 25, 1975, to the Ninety-fourth Congress to fill the vacancy caused by the resignation of Richard H. Fulton; reelected to the Ninety-fifth Congress and served from November 25, 1975, until his death June 18, 1978, in Nashville, Tenn.; interment in Woodlawn Memorial Park.

MEMORIAL SERVICES

FOR

CLIFFORD R. ALLEN

Proceedings in the House

MONDAY, *June 19, 1978.*

The House met at 12 o'clock noon.

The Chaplain, Rev. Edward G. Latch, D.D., offered the following prayer:

Wait on the Lord, be of good courage: and he shall strengthen thine heart: wait, I say, on the Lord.—Psalms 27:14.

Eternal God, our Father, we invoke Thy blessing upon us and upon our country as we begin the work of this week. Enlighten these leaders of our people with wisdom, sustain them with power and give them strength to do their work with good will for the highest good of our Republic: May peace and love dwell in the hearts of our people and may our faith in Thee exalt our Nation in righteousness and truth.

We thank Thee for the life and spirit of our beloved Member, CLIFFORD R. ALLEN, who has gone home to live with Thee. We are grateful for his service to our country and may we remember him as one who would do justly, love mercy, and work humbly with Thee. Bless his wife and children with the comfort of Thy presence and the strength of Thy Spirit.

In Thy holy name we pray. Amen.

Mr. JONES of Tennessee. Mr Speaker, I rise today to express my sorrow at the passing of our colleague CLIFFORD ALLEN of Tennessee's Fifth Congressional District. Mr. ALLEN had served in this body for only 3 years, but he had made his mark as a Member who brought energy, enthusiasm, and a special expertise to every issue he became involved in, and the number of those issues were many.

Mr. ALLEN passed away Sunday, June 18, after being hospitalized for 3 weeks after suffering a heart attack. We, in the Tennessee delegation, were all praying for his recovery and his quick return to the de-

liberations of this body. Unfortunately, complications surrounding the initial heart attack took his life.

I personally knew CLIFFORD for many years, dating back to his service in the Tennessee Senate during the late 1940's. He had been known throughout his public service career as a formidable opponent and a valuable supporter. CLIFFORD ALLEN devoted his life to public service. In addition to three terms in the Tennessee Senate, he also served as the tax assessor for the metropolitan government of Nashville and Davidson County for 15 years prior to being elected to this body to fill the vacancy left when our former colleague Dick Fulton was elected mayor of Nashville.

I want to take this opportunity to express my deepest sympathy to the members of the Allen family. I know they shall miss him greatly. The Members of this body shall miss the presence of Mr. ALLEN in this Chamber. His total dedication to serving his constituents and this Nation was unswerving, and it shall certainly be missed. His involvement in debate on major issues we have discussed during the past 3 years will also be missed.

CLIFFORD ALLEN was an achiever and a man who welcomed the heavy burdens of public office. I know he shall be remembered among his colleagues and among all Tennesseans as a man of great stature and accomplishment.

His funeral will be Tuesday, June 20, 1978, at 2:30 (CDST), at Belle Meade United Methodist Church in Nashville, Tenn.

Mr. PERKINS. Mr. Speaker, CLIFFORD ALLEN had not been a Member of this House for a long period of time—indeed, he was with us for less than 3 years.

But I cannot remember any Member who has been here for so short a period who has won so many friends or has impressed so many Members by his integrity, his decency, and his diligence.

Tennessee has produced many distinguished sons and daughters who have served honorably and well in this Chamber. CLIFFORD ALLEN fit naturally into that tradition.

He was a quiet man, an agreeable man, and a peacemaker by inclination. But CLIFFORD ALLEN was also a scrapper. When he saw something that offended his sense of fairness and honesty, his opposition was immediate and it was tenacious. No target was too big or too politically powerful for him to take on if he thought it was in the wrong.

We shall miss CLIFFORD, the courteous, attentive Tennessean, usually on the front bench of the House. He was a good friend and a good legislator.

Tennessee and the Congress are the richer for his being here, but the sadder and poorer at his passing.

Mr. QUILLEN. Mr. Speaker, I, too, would like to pay tribute to the memory of our good friend and colleague, the Honorable CLIFFORD ALLEN.

We who knew him in the House of Representatives and the State of Tennessee know we have lost a fine man, and a fine public servant.

I first came to know CLIFFORD ALLEN in the Tennessee Legislature, where he served three terms in the State senate, showing then the concern for his constituents for which we remember him here so well.

CLIFFORD ALLEN served ably and well in his positions on the Veterans' Affairs Committee and the Committee on Banking, Finance and Urban Affairs. At all times, he could be depended upon to aid not only his own constituents, but to assist those of us representing other districts as well, should the need arise.

His interest in the needs of his constituents for economical utility service showed foresight and concern for a problem that is universal in this country today.

CLIFFORD ALLEN served in all levels of government—locally in Nashville and Davidson County—in the State capitol—and finally, here in Washington.

No finer tribute can be paid to him than to say that he gave his very best at each step along the way.

I extend my deepest sympathy to the Allen family, and to the people of Tennessee's Fifth District whom he served so well.

Mrs. FENWICK. Mr. Speaker, I, too, would like to say a word about the passing of our colleague whom we all mourn so much. CLIFFORD ALLEN and I worked together on the Committee on Banking, Finance and Urban Affairs, and he was certainly one of the most dependable and most thoughtful members. But it was not just his work on that committee for which we all remember him. We remember especially his kindness, his understanding of human problems, beyond the capacity of most of us to match. One could always count on Mr. ALLEN for that response that came from the heart and reached out to others less fortunate. That is what we remember him

for, I think—that wonderful gift, and the courtesy he extended to all of us, the kindness and the good will and the deep understanding of human problems.

Mr. Speaker, I think his family must receive the comfort of knowing that we all mourn him here, as they do in Tennessee.

Mr. GORE. Mr. Speaker, Tennessee and the Nation have suffered a great loss at the death of Congressman CLIFFORD ALLEN. This House has lost a very valuable man.

Mr. Speaker, Congressman ALLEN was always a courageous and vigorous champion of the interests of the people throughout his political career. As a local public official in Nashville and as a Member of this House he never shunned controversy; he never ducked an issue. He always stood firm for what he thought was right.

I should add, Mr. Speaker, if I may, that I have suffered a deep personal loss, as well, in his passing. I knew and respected CLIFFORD ALLEN as a friend, as a close friend, long before either one of us served in this House.

I came to respect him even more during his service here. I will miss his advice, his counsel, and his friendship more than words can express.

Mr. Speaker, I want to express my sympathy to all the members of his family and all others who were close to CLIFFORD. He was truly an extraordinary man.

Mrs. LLOYD of Tennessee. Mr. Speaker, the Honorable CLIFFORD ALLEN has gone from us, but I know that we will miss his presence, his counsel, his wisdom, his stature, and his friendship. Yet, we feel that his spirit will remain with us as a very brave, a very courageous man who always worked steadfastly for the principles in which he believed.

CLIFFORD ALLEN was elected to the House of Representatives after having served the State of Tennessee capably and faithfully. The people of the Fifth District of Tennessee then decided to send him to Washington to represent their interests in the Congress and that decision proved to be well founded based on his performance here. CLIFFORD ALLEN's finest hours were the times he spent here in the House of Representatives sitting in the front row and listening to the debates while regularly contributing to the business on the House floor. During the short time he served in this body, he stood out as

one of the most conscientious and forthright Members the House of Representatives has seen. His joy at being a Member of Congress was always evident, and I know that we will always be deeply grateful for his having served with us during the time that he did.

Mr. NATCHER. Mr. Speaker, the tremendous personal grief of Members of Congress over the death of one of its most distinguished Members is only equaled by their realization of the tremendous loss felt by those who recognized CLIFFORD R. ALLEN as the dedicated and competent Representative he was. He was my friend and had established himself as one of the outstanding Members of the House.

As a member of the Committee on Banking, Finance and Urban Affairs, he wielded tremendous influence. His grasp of his job and his wise conduct of the affairs of his committee were qualities to provoke the admiration and respect of everyone. His name will be known in all time to come at home and throughout this country for his monumental works in behalf of the small businessman and the people he represented in his district in Tennessee. Throughout all of his mature years, regardless of all his other achievements, and they were many, he preferred to be identified simply as a Tennessean and a citizen of the United States of America. He believed in this country and was quick to answer any criticism which he did not consider valid.

CLIFFORD ALLEN's concept of public trust was without parallel and never did he hesitate to speak out against any proposal which he felt was not sound and not to the best interest of our people. Words are inadequate to fully appraise his tremendous capacity for loyalty and love of his country. In every position he held, either private or public, he achieved distinction. His service in all of his assignments was marked by a high sense of conscience and duty.

I have lost a true friend and this country has lost a great statesman. To his lovely wife and family, I extend my deepest sympathy in their bereavement.

Mr. WHITTEN. Mr. Speaker, I join with my colleagues in expressing my sorrow at the untimely passing of the Honorable CLIFFORD ALLEN of Tennessee.

We have lost a valuable Member and I have lost a personal friend. CLIFF ALLEN's service in the Congress was not a lengthy one, but it certainly was an active one. From the time of his election, he was an active Member. His wealth of knowledge gained in his home State

made his views of interest and benefit to his district, the Congress, and the country.

In his relatively short service here he leaves a record of candor, of energy, and of accomplishment. We all shall miss him and his contribution to us all.

To his loved ones, we extend our deepest sympathy.

Mr. ROBERTS. Mr. Speaker, it was with profound regret and a deep sense of personal loss that I learned of the death of Representative CLIFFORD R. ALLEN of Tennessee. He served with distinction on the House Veterans' Affairs Committee and, as its chairman, I will miss his support and counsel.

Searching through my memories of this fine man for words that best delineate his qualities, I find "gentleman" and "patriot" recurring most frequently. Those he represented should be aware that wherever CLIFFORD ALLEN walked along the Capitol corridors he was greeted with respect and affection. The influential and powerful were one to him with the young page or elevator operator. He was a true gentleman whose qualities shone through the trappings of his position.

His accomplishments were too many for me to rehearse here, Mr. Speaker. He was a successful attorney with a thriving practice, but he did not let that stand in the way of public service. Mr. ALLEN devoted himself to city, county, and State offices before the people of Tennessee's Fifth District sent him here to represent them in Congress.

He was a member of the Banking, Finance and Urban Affairs Committee as well as the Committee on Veterans' Affairs. He worked diligently up to the time of his heart attack late last month.

I called him a patriot. Mr. Speaker, the scene I will hold in my mind of my friend and colleague CLIFFORD ALLEN occurred late in the evening of May 3, 1978. Congress was still in session trying to complete work on a budget measure that would affect the veterans of America.

Mr. ALLEN remained for the debate, although we know now he should have had more concern for the state of his own health. At a crucial point he stood up on the floor of the House and in a ringing voice said:

I appreciate how many Members of this body are concerned about deficit spending * * * but I do not want to see our budget balanced at the expense of the widows and orphans of our young men and women who laid down their lives on the battlefield in defense of their country.

We all know the House voted overwhelmingly in favor of the issue Mr. ALLEN was supporting.

With the passing of CLIFFORD ALLEN, Mr. Speaker, we have lost a friend, the veterans of this Nation and their survivors have lost a champion, and the citizens of his Tennessee district have lost a Representative who was a credit to them and to the U.S. House of Representatives.

Mr. ANDERSON of California. Mr. Speaker, all Members of the House, and the Nation, suffered a deep loss yesterday. The Nation lost a treasured resource; a true statesman. For this alone, our mourning is great. But all who knew CLIFFORD ALLEN personally suffer an even deeper loss.

Of course, his friends were many. Because like a Nashvillian before him, Andrew Jackson, he considered the people, those who some would call "the common people," among his friends. It showed in his record of public service. A tax assessor is not usually a popular official. But CLIFF was the exception. He used his position to fight for the people, and against powerful special interests. The people appreciated him for that, and elected him to Congress; then reelected him with over 90 percent of the vote. That is a lot of friends.

And it is a tribute to Mr. ALLEN that all of us here in this Chamber can also be included among his friends. He was here less than 3 years, but the mark he leaves will be with us forever. That is because he was a real friend, and a true man of conscience. When confronted with a difficult vote, CLIFF was always there. His voting record may not always have been popular with some of the conservative voters in Nashville, but it was an indication of the man that his popularity transcended individual issues. It was a popularity based on deep respect. Tennesseans view CLIFF as a leader, and recognized that a leader will not always echo the voices of others, but must sometimes tread new or unpopular ground. So if he voted, for example, in favor of common situs picketing, the people back home understood. They understood his integrity, and they knew the meaning of his dedication. And they know they have lost a leader—and a friend.

We know that, too.

My wife Lee joins me in offering our most sincere condolences to Mr. ALLEN's family; his wife Nancy, and their children Suzanne, Nancy, Robert, and Patricia.

Mr. JONES of Tennessee. Mr. Speaker, I offer a privileged resolution on the death of the Honorable CLIFFORD ALLEN.

The Clerk read the resolution as follows:

HOUSE RESOLUTION 1241

Resolved, That the House has heard with profound sorrow of the death of the Honorable CLIFFORD ALLEN, a Representative from the State of Tennessee.

Resolved, That a committee of 15 Members of the House with such Members of the Senate as may be joined be appointed to attend the funeral.

Resolved, That the Sergeant at Arms of the House be authorized and directed to take such steps as may be necessary for carrying out the provisions of these resolutions and that the necessary expenses in connection therewith be paid out of the contingent fund of the House.

Resolved, That the Clerk communicate these resolutions to the Senate and transmit a copy thereof to the family of the deceased.

The resolution was agreed to.

The SPEAKER. The Chair appoints as members of the Funeral Committee the following Members on the part of the House: Mr. Quillen; Mr. Duncan of Tennessee; Mr. Jones of Tennessee; Mr. Beard of Tennessee; Mr. Ford of Tennessee; Mrs. Lloyd of Tennessee; Mr. Gore; Mr. Reuss; Mr. St Germain; Mr. Carter; Mr. Hanley; Mr. Bevill; Mr. Alexander; Mr. Hillis; and Mr. Murtha.

Mr. TEAGUE. Mr. Speaker, this is a sad occasion. The flags now fly at half-staff around our public buildings in observance of the passing of Representative CLIFFORD ALLEN of Tennessee. He loved the flag and the Nation it stands for. There is a touching symbolism in the fact that the Stars and Stripes themselves seem to mourn his death.

Working with him on the House Veterans' Affairs Committee, I learned to respect his staunch dedication to those who had served their Nation in uniform. He believed that since they had stood up for all of us when they were asked to do so, then Congress should stand up for them. He was diligent in watching out for the taxpayer's dollar—no one ever called him a profligate spender—but he did not believe economy at the expense of the veteran, his widow and orphan, was economy at all. He believed it was a violation of a sacred trust.

Although he was a man of unshakable beliefs and strong character, CLIFFORD ALLEN was a gentle and considerate person. When he disagreed, he did so on the issue. His cordiality made him welcome in any

company and his contributions to the legislative process in committee and here on the floor of the House, although forceful, were invariably reasoned and fairminded.

The people of the Fifth District of Tennessee will miss him as a strong representative of their interests in Congress. America will miss him as an outspoken and unashamed patriot. We here in Congress Mr. Speaker, will miss CLIFFORD ALLEN as a man who reflected honor upon all of us who serve here because of his fine character and splendid achievements.

Mr. BEARD of Rhode Island. Mr. Speaker, I was very shocked to learn of the death of our dear friend and colleague, CLIFFORD ALLEN, of Tennessee.

During my years in the House, I came to know him as a wise, articulate, and prudent spokesman for the people of his district. He was friendly, courteous, and gentlemanly in the conduct of his congressional affairs.

Mr. Speaker, many times I enjoyed his company en route to the House floor from our offices in the Cannon Building. From the time that I knew him, I learned from his anecdotes and comments on the quality of our national affairs. I know that all Members share in my grief at his departure and appreciate the benefit of his services here in the Congress.

The SPEAKER. The Clerk will report the remaining resolution.

The Clerk read as follows:

Resolved, That as a further mark of respect the House do now adjourn.

The resolution was agreed to.

ADJOURNMENT

Accordingly (at 6 o'clock and 47 minutes p.m.), pursuant to House Resolution 1241 and under its previous order, the House adjourned until Wednesday, June 21, 1978, at 10 o'clock a.m.

THURSDAY, *June 29, 1978.*

Mr. JONES of Tennessee. Mr. Speaker, it is with sadness and sorrow that I take the floor today to pay special tribute to our late col-

league, CLIFFORD ALLEN. Though he was a member of this body only 3 short years, I know we will all miss his presence here.

I knew CLIFFORD ALLEN for many years dating back to his first term as a Senator in the Tennessee Legislature. At that time, I was serving in the cabinet of the late Gov. Gordon Browning. It was then that CLIFFORD first began building his reputation as a fighter for what he believed was right. In Tennessee, he was referred to in many ways: A maverick, flamboyant, consumer advocate, and many others. No doubt, there was truth in every one of those labels.

What I remember him most for was his dedication to public service and his deep devotion to the average man on the street. It was those people, average every day Americans, that CLIFFORD ALLEN fought so hard for. The Members of this body know of his tenaciousness during the deliberations in this body, but the people of Tennessee know of his fighting instincts in every public office he held.

While a Tennessee State senator, CLIFFORD ALLEN wrote the first free textbook law to be passed in Tennessee. When he was suffering from a heart attack in 1957, he refused to let it keep him from his duties in the State senate. Against the advice of his doctors, he ordered that he be taken to the senate chamber on a stretcher so he could vote on a teachers pay raise bill. While tax assessor of Nashville, he wrote a constitutional amendment known as question 3 which sought to provide more equitable property taxes for homeowners. I might add that was many years before proposition 13 became an issue in California. I could go on and on about his achievements.

But I would rather take this time to express my unabiding respect for CLIFFORD ALLEN. There were occasions when he and I were on opposite sides of the fence in political campaigns, but those differences were put aside after the election. I grew to respect him greatly, both as a political opponent and as a supporter. He brought to any endeavor he undertook the same energy, enthusiasm, and expertise; and when he undertook a battle, he never stopped the fight or let up in his efforts until it was over.

I know we shall all miss CLIFFORD ALLEN; I am certain the people of Tennessee will miss him. I want to extend to his family my deepest sympathy in their loss.

Mr. Speaker, I ask unanimous consent to include in the Record two tributes paid to CLIFFORD ALLEN in the last week. The first is

the eulogy given by the Reverend Dr. Robert Spain of the Belle Meade United Methodist Church in Nashville. The second is a commentary on his work written by John Means of the Tennessee News Bureau.

Eulogy for Clifford Robertson Allen

(By Dr. Robert H. Spain, Belle Meade United Methodist Church)

II Timothy 4:7.—"I have fought the good fight, I have finished the course, I have kept the faith."

We come together today to mark the passing from our midst of Clifford Robertson Allen, and to honor him as a person and to underscore our appreciation for his contribution to our lives.

Most of us in Metropolitan Nashville and in the Fifth Congressional District have been acutely aware of Clifford Allen for more than 30 years. We have known him as an attorney, a restaurant operator, State senator, tax specialist, an ofttime candidate for various positions in government, and as our Representative in the Congress of the United States. It may well be that in our area he is one of this generation's best known personalities. As someone recalled, "Clifford Allen is a household word."

We have not always spoken of Mr. Allen according to the titles I have just mentioned. Indeed, there have been many other descriptive phrases. You have heard and read them as I have—political maverick, flamboyant, fiery critic, unabashed liberal, ahead-of-his-time, consumer advocate, dedicated friend of the common people, tireless worker, warhorse * * * and I suppose there is some truth in each of them. Our description of him will depend upon our personal relationship with him or with a specific cause. One thing is for sure—we were aware of him.

The contribution that Clifford Allen made to our community will be a topic of conversation for years to come. They will probably be judged in the light of our own particular political or social persuasion, but we can all agree that he did not leave life as he found it. Whether it was free textbooks for our schoolchildren, a new day for teachers' salaries, or tax relief as found through question 3, or energy rates for the average consumer, or the fight for the recognition of the common person, he made a difference. He gave to the causes he championed everything he had. And even in defeat, he raised questions that could not help but be considered.

Clifford Allen could be as unrelenting in his convictions as anyone I know, and could unleash an attack on an individual or agency that had the fury of a tornado, but he was not one to harbor hate or ill will toward his opposition. Even in the midst of a torrid debate, there was always a respect for those who sat on the opposing side.

Because of his uncompromising commitments and a flair for the spectacular, many often felt him to be totally insensitive to the criticisms leveled against him. I doubt if this is an accurate description of him. He was a deeply personal

man. There is a bleeding which reveals itself to the world and there is an internal bleeding. He did not let the battle wounds affect his outward performance (he would not have allowed his opposition this joy), but he did hurt and suffer when, as he said to me, "I let the people down."

CLIFFORD ALLEN was a multifaceted person:

Like a dancer, he had a sense of "timing" that was beyond description. He had something like a sixth sense that seemed to tell him when to enter a room or when to call a press conference or when to sound the attack. He discovered and cultivated the necessary steps and practiced them to perfection, but there was something beyond the basics—maybe it was purely a gift, but he had a sense of timing that was something to behold.

Like a boxer, he had an uncanny way of turning disaster and defeat into an advantage. Whether it was a heart attack (which he often suffered) or a solid political defeat (which he also suffered), or a D rating for a restaurant, he always came back. Time after time, he struggled up on a count of nine with a new burst of power that his opponents could not believe. Not until the bell (in CLIFFORD's case, not until the final vote was counted) could one ever count him out. He had a way of doing what no one thought he could do.

Like a quarterback, he was always in control and never shied away from the responsibility of "taking charge." To that extent, he would have been a good quarterback. In other ways, I doubt if he would have been successful in that role. As a quarterback, I can imagine that CLIFFORD would have never punted on third down. He would have often passed from his own end zone, and would have never been caught "just running out the clock." Judging from his political record, he probably would not have always been on the winning team, but I doubt if anyone in the stadium would have gone away without knowing that there had been an exciting ball game.

Like a conductor of a symphony orchestra, he had the ability to blend together sounds from all corners of life and bring them into one harmonious outpouring of beauty. He loved and respected the conductor's position and could receive the ovations of the crowd with as much pleasure as anyone I know. But once the applause had ended and the lights were down, he could be a master with the baton—leading, guiding * * * from the strings to the woodwinds to the kettle drums—always in control of the situation.

Someone remarked that CLIFFORD ALLEN could have done anything there was to do. I understand the intent of the comment and certainly agree that he was a talented person in many ways, but I doubt the comment as a literal fact. I don't think CLIFFORD could have ever been a coach—he couldn't have stayed on the sidelines. He would have had difficulty being a farmer or forester, spending all his day out in the fields alone. He was a person-oriented individual. People, all kinds of people, were as necessary to his well-being as food and water. He probably could have been a pilot of an airplane, but I don't think he would have been one because they can only fly where someone tells them to fly * * * and this wasn't CLIFFORD. He charted his own course in life and was his own man. He did not say or do

everything that the world might have wanted, but the world never lacked for knowledge of where he stood.

Of all the words I have read and heard about CLIFFORD ALLEN, I appreciate the one that said, "One could feel his presence even when he entered the room." There was a "presence" about him. One felt him when he came near. He had many critics and much opposition and he endured the wrath of many government and civic leaders * * * but they couldn't forget him or write him off.

Literature abounds in mythological stories of one's spirit arising from the ashes of death. There is no doubt in my mind but that the spirit of this life will continue to be felt even though his physical presence is no longer with us.

History will record the bills he introduced and the causes he championed, but it may very well be that his greatest accomplishment will be none of these—but rather the hope he gave to ordinary people. He brought us again to believe that government is truly of the people and for the people.

CLIFFORD ALLEN died as he lived—fighting * * * and we are the beneficiaries of his struggles. May God richly bless the life and the deeds and now the memory of CLIFFORD ROBERTSON ALLEN.

CLIFFORD ALLEN

(By John Means)

WASHINGTON.—Wherever CLIFFORD ALLEN is, he's probably laughing.

The Nashville Congressman had a strange sense of humor anyway, and nothing delighted him more than twisting the tail of the establishment. The picture of middle Tennessee politics thrown into complete and utter chaos by his death would appeal to him.

For three decades, Tennessee political writers tried to characterize CLIFFORD ALLEN. They called him liberal, populist, maverick Democrat, lone wolf, giant-killer, just to mention a few.

None fit. All anyone could call CLIFFORD ALLEN was CLIFFORD ALLEN.

He ran for Governor four times, and never came close. But the maverick in him played a major role in the 1958 race, changing the outcome.

By midsummer of that year, even without sophisticated polling methods, it was fairly obvious that ALLEN would run a distant fourth, behind Buford Ellington, Judge Andrew (Tip) Taylor of Jackson, and Memphis Mayor Ed Orgill. Orgill, the only liberal in contention, met with ALLEN and almost persuaded him to pull out of the race and join the Orgill camp.

They came within inches of agreement, but at the last minute ALLEN changed his mind. He stayed in the race, carrying Davidson County by more than enough to cost Ed Orgill the governorship.

ALLEN served in the State senate for three terms before running for Davidson County tax assessor. Nobody had ever considered tax assessing a very dramatic job, but nobody had ever seen CLIFFORD ALLEN assess taxes before, either.

Listening to the taxpayers every day, he smelled something like proposition 13 down the road years ago, and tried to warn others that it was coming. He used his office to denounce rising utility costs, particularly TVA's, which scarcely came under his jurisdiction. That didn't bother him. If something needed to be said, and nobody else seemed anxious to say it, ALLEN was always ready.

He clashed with both the Browning and Clement administrations, but the most memorable confrontation was the 1957 teacher pay raise fight. During it, he had his first major attack, the one that almost blinded him. From a hospital bed, he ordered an ambulance to take him to the senate chamber the day of the vote, while his doctors threatened to walk off the case if he disobeyed their orders.

To this day, one of the most dramatic moments in the history of the Tennessee Legislature is ALLEN being wheeled into the senate on an ambulance cot to vote for the teachers' pay increase. It would make a better story if his vote had decided the issue, but I don't remember that detail. I only remember leaning over the press table to watch him as he tried to raise his head to reach the microphone to cast his vote.

He was the author of the State's first free textbook law, and he always had an eager interest in the public school system. He was a lone voice again after the 1954 Supreme Court desegregation decision, when the legislature was debating a package of five bills designed to cushion (some said thwart) the decision. The Clement administration wasn't completely redneck, but it wasn't rushing into anything either, regardless of the "all deliberate speed" mandate.

The status-quo package was backed by Clement, anti-Clement people, Democrats, Republicans, practically everybody. Except ALLEN.

During one debate, Senator Ross Dyer of Halls, a Clement floor leader and chief sponsor of the bills, countered an ALLEN objection with the kind of look given by parents to a retarded child who has just announced that the Earth is flat, "Senator ALLEN," he said, "do you mean you think these bills might be unconstitutional?"

"Don't think there's any question about it," ALLEN answered in his finest air of infuriating self-assurance.

Of course, he was right. The bills were passed overwhelmingly, and declared unconstitutional almost before the ink dried on Clement's signature. Dyer went on to become chief justice of the State supreme court, compiling a record of judicial wisdom that allowed his admirers to forget his role in that unsavory passion play.

And ALLEN went to Congress, after a successful career as restaurant owner, tax lawyer, and accountant. But more than anything else, he was a public official the voters liked and trusted to speak out for them.

Mr. GORE. Mr. Speaker, the death of Representative CLIFFORD ROBERTSON ALLEN leaves us with great sorrow. We are saddened because we have lost a man of great courage, a persuasive man of strong personal convictions, a valuable critic of our political system, and a

personal friend. We miss his presence today, tomorrow, and we will remember him for a very long time. We will remember CLIFFORD in the way I believe he would have wanted us to remember him—as a man who represented the people; as a man who was proud of being a "public servant"—and kept that title unblemished and polished. He reveled in championing the cause of the average citizen. He was their hero.

CLIFFORD was a man of ideas and a man of vision, ahead of his time on many complex issues. I once heard him say:

> This may not happen during my lifetime, but if I can plant a few seeds for thought, perhaps others will follow through with the detailed solutions.

One of the proudest moments of his life was when the Governor of Tennessee addressed him as "the father of free textbooks for Tennesseans," an issue which was considered radical in Tennessee before CLIFFORD ALLEN took the lead and made it a reality.

He was never afraid to enter any battle when he believed it was justified. He said his father taught him never to be afraid to enter a fight, but to always be prepared. And as anyone who ever disagreed with Mr. ALLEN knows, he was always prepared. He reeled off facts and figures during debate which left its mark on the opposition. Through his persuasive abilities and intellectual analysis he hammered away on a point or issue with the self-assurance for which he was noted. Whether he won or lost was never his first consideration. He was dedicated to his own conscience.

The people of the Fifth District of Tennessee recognized CLIFFORD as their fighter and they respected and cherished him for it. They knew he would listen and respond, and so he was asked repeatedly to take up the banner of justice for the people—a flag he vigorously and joyously upheld.

So many times during his life he fought personal illness and tragedy. Some men, plagued with such adversity, would have surrendered—to protect their own well-being. But not CLIFFORD ALLEN. He died as he lived—never admitting defeat; living life in the most positive way he knew; fighting against any odds because his will and conscience dictated it. He was true to himself. What greater service can any man give?

Mr. Speaker I want to express my sympathy to all the members of his family and all others who were close to him. He was truly an extraordinary man. I will miss Mr. ALLEN more than words can express.

I knew him as a newspaper reporter while he was tax assessor. I covered him on a daily basis for many years. Our friendship grew much closer, of course, in this body, as did my respect for him.

The two daily newspapers in Congressman ALLEN's home city of Nashville wrote very eloquently of his contributions to his country and his community. I would like at this point to insert these editorials to exemplify the high esteem in which CLIFFORD ALLEN was held by those who knew him so well through his long and distinguished political career.

[From the Nashville Banner, June 19, 1978]

CLIFFORD ALLEN: A VALUED, REMARKABLE PUBLIC SERVANT

Congressman CLIFFORD ALLEN was such a familiar part of Nashville and Tennessee politics that even a day later it is difficult to grasp the final fact of his death.

Despite illness over the years. Despite awareness of the seriousness of this last illness. He was such a fighter. One expected him to come back, again and again, as he had done so many times in public life.

Unsuccessful races for Governor and mayor. Successful races for State senator and county tax assessor. Delegate to the 1971 Constitutional Convention. His long career was capped by his election—a landslide—as U.S. Congressman from Tennessee's Fifth District. That he was considered "unbeatable" during his service in the U.S. House was a direct reflection of the high esteem he held among the people.

CLIFFORD ALLEN, dead at 66. The years leave so many memories. One he would surely prefer, and which is entirely valid, would be of the battles he waged for the ordinary citizen. Whether it was in regard to seeking free textbooks, or his work through question 3 that lowered assessments for residential and agricultural property, or his calls against Government waste, or his challenges to companies and utilities on behalf of the consumer (in recent years, the Tennessee Valley Authority became a prime target)—CLIFFORD ALLEN armed himself with facts and figures, lowered his head, and charged.

Each of these clashes, some won and some lost, always garnered a large share of public attention. But there are probably thousands of other instances of his helping individuals—efforts that escaped mass attention and are remembered only by those he served. CLIFFORD ALLEN had a kind heart. CLIFFORD ALLEN also had a temper, quite often directed at where he perceived injustice. He was a fighter who knew tragedy and who knew pain, and who could never abide seeing people picked on. He knew people, from the experience of his own ups and downs.

CLIFFORD ALLEN was a politician. Yet he never allowed the word to be disconnected from the term "public servant." That latter term has fallen into a state of abuse in recent years, which is unfortunate—because there are some political leaders who are public servants in the purest sense. They listen

to people. They respond to people. They offer themselves to public life to represent and serve the people.

This goes hand-in-hand with honesty. And here, we believe, there was a rare communication between CLIFFORD ALLEN and the public: a perception of an honest man. What he never forgot was the importance of this contact, this honesty, this very simple interpretation of public servant.

So many politicians today thrive on smoothness, an image that one unaccustomed to CLIFFORD ALLEN likely would wonder how he could fit in. He would weigh you down with numbers and hammer at you with facts. He would scorn and persuade, and literally hound you toward the point he was driving home. And yet in all of this, one came not only to respect his intellect and his character, but in turn came to feel acceptance of CLIFFORD ALLEN as a part of home—a vital spokesman for thousands of citizens.

He was that, and he was much more. We are saddened by his death. We will miss him very much. We will remember him for a very long time.

[From the Nashville Tennessean, June 19, 1978]

REPRESENTATIVE CLIFFORD ALLEN WAS UNIQUE POLITICAL FIGURE

There is widespread sadness over the death of Representative CLIFFORD ALLEN, who was one of the most colorful and controversial figures of Tennessee politics.

Congressman ALLEN thrived on politics. He enjoyed the give and take, the rhetoric and the fire, and those who found themselves in opposition to him usually discovered that he could take a lot, and give more back in return.

He had an almost uncanny knack of being able to zero in on an issue that would strike a responsive chord among the people. Once he had it, he pounded away.

Mr. ALLEN had served three terms and part of a fourth as Davidson County tax assessor, and was a popular one. Earlier, he had served three terms as a State senator and was a delegate to the 1971 Constitutional Convention.

But while he could win some offices in a walk, he made three unsuccessful races for Governor and ran twice for Metro mayor.

After each major defeat, Mr. ALLEN would be counted out of politics, but he always came back. And he was always tough.

He thought of himself as a friend of the consumer, of the "little people," and he flailed away at those in power, or those in an entrenched bureaucracy.

His election to the Congress in 1975 from a field of candidates with considerable stature and political background was won largely on the basis of a fight he had been waging against increased power rates.

He was a political maverick when he was on the attack and that was frequently. He had opposed Governor Gordon Browning in the State senate and made two races against him. Later, he was to switch his attack to Governor Browning's successor, Governor Frank Clement. His usual target was fiscal policies and he was adept at finding weak spots.

He would frequently assert that his main interest in whatever political role was to eliminate waste and work for more efficient government. "The people know," he would say, "who has fought their battles for them."

And in fact, Mr. ALLEN could claim some successes all along the way. Some of his campaign planks of the gubernatorial campaigns, such as free textbooks, were put into effect. Because of his opposition, some fiscal policies were changed. If he was unable to prove that he brought electric rates down, a good many gave him credit for doing so.

Mr. ALLEN had a persuasive charm. He could smile and argue his point of view with the best. He felt keenly his disappointments, but he held no enmities. He never forgot a friend—and he had legions of those.

There will not be another quite like him, and across this State friends and acquaintances mourn his death and extend their sympathy to his family.

[From the Nashville Banner, June 19, 1978]

CLIFFORD ALLEN WAS MAN WHO NEVER QUIT PEOPLE

(By Ken Morrell)

CLIFFORD ALLEN would have loved the TV sound trucks parked outside St. Thomas Hospital on May 27 if he had been able to see them from his room upstairs.

Down on the first floor, Dr. Laurence Grossman was conducting a press conference to report on the condition of the Congressman, his good friend and long-time patient, who had been stricken by a heart attack only 14 hours earlier.

While it was a thoughtful and adequate report to the press, it was by no means a CLIFFORD ALLEN press conference. And it couldn't be because the man who made them—CLIFFORD ALLEN press conferences—couldn't be there.

It had been 29 years ago that this writer had attended his first CLIFFORD ALLEN press conference—on a sidewalk in front of the Bonnie Kate Theater in Elizabethton where the young State senator and Nashville tax lawyer, as the press called him then, was proposing that the State provide free textbooks for all students in the public schools. It was, at the time, an idea which sounded farfetched to his listeners.

In the nearly three decades which have passed since, CLIFFORD ALLEN (he always liked both of his names in headlines because he was proud of his name and there were other Allens around) probably has conducted more press conferences on a greater variety of subjects than almost any Governor, U.S. Senator, or any other public official in Tennessee.

And while the office of Governor eluded him in three different races and the people of Nashville chose someone else over him as mayor, CLIFFORD ALLEN never quit—until Sunday afternoon when his tired and damaged heart gave out.

Even the free textbooks he advocated before that handful of people in Upper East Tennessee came into being only 3 years later.

It is entirely possible, in his meticulous, unrelenting efforts to do things for masses of people, CLIFFORD ALLEN may have accomplished far more as a lawyer, as a State senator, as a tax assessor, as a Congressman than he might have in the other jobs he was denied. The way he accomplished them by focusing public attention on problems often angered the targets of his attacks, irritated the press upon which he relied to carry his messages, and even bothered some of his friends who didn't understand fully the man or what he was doing.

Just more CLIFFORD ALLEN politics, State officials groaned as the then State Senator, suffering from another heart attack, was brought by ambulance to the State capitol in 1957 to fight for higher salaries for schoolteachers. And he won for them a major victory, a "bonus" at the close of the several succeeding years from whatever sales tax surplus was left in the State treasury.

And a few years later, he backed the automobile insurance companies into the corner, costing them several million dollars in higher rates they were seeking. A $150,000-a-year actuary became so confused in his testimony that even he was relieved when the hearings were over.

There were numerous other battles CLIFFORD ALLEN championed for the people, some of them which increased his political standing, and the press was always there. Even if some of the reporters were skeptical, they didn't dare stay away because CLIFFORD ALLEN always made news.

CLIFFORD ALLEN always did his homework, spending countless weekends digging out complicated figures, preparing charts, and writing statements in time for Monday's deadlines. (He liked to break stories on Mondays because he knew newspaper readership was good at the beginning of the week and TV coverage was usually better then, too.)

While his critics continued to belittle his efforts, most of them would have done well to have asked his counsel. He continued to issue statements, write letters, and make proposals and then in 1967, when Tennessee was faced with a serious property tax crisis, the old pro took on the big utilities, the railroads, and others who wanted homeowners and farmers to shoulder part of the tax load they had been paying.

Thus, perhaps, came CLIFFORD ALLEN's most significant achievement—question 3—a constitutional amendment which he wrote and for which he fought until it was finally approved in 1972 and later upheld in a series of lawsuits attacking its validity.

Not many voters actually understood the complicated ratios and percentages contained in question 3. A lot of reporters didn't either. Even the legislature which first gave its approval, against heavy odds, did not realize completely what it had voted to go before a constitutional convention.

But CLIFFORD ALLEN knew, and before it was all over, the amendment was approved by voters in 91 of Tennessee's 95 counties. Hundreds of thousands of average property taxpayers—homeowners, farmers, and small business firms—today have a lower tax bill than they otherwise would be paying without question 3.

It was during this 5-year struggle that CLIFFORD ALLEN's reliance on the press received its toughest test. Some reporters contended he orchestrated his press conferences—and he did—and that he even at times dared to sit down beside them in the newspaper city rooms and dictate portions of their

stories—and he did. He knew when TV cameras should be set and he knew all about newspaper deadlines.

But, as always, he had done his homework. If it took filing a lawsuit of his own to get some action, CLIFFORD ALLEN didn't hesitate. He went all the way to the U.S. Supreme Court not long ago to force the Nashville Gas Co. to change some of its revenue accounting procedures, and helped to set in motion refunds to thousands of customers. Not only did his enemies again shout "more politics," others wound up receiving most of the credit for an issue which he first raised.

CLIFFORD ALLEN was a liberal and could not have been anything else. He was a Democrat, even when it hurt to be, and when some leaders in the party saw fit to do little for him. But he proved in 1975, when he was elected to Congress after waging a successful battle against increasing electricity rates, that he needed only the people—and he had them until the end.

Through a whole series of events which today seem totally unimportant, CLIFFORD ALLEN was nominated for Congress without an endorsement from labor, or blacks, or teachers, or farmers, or—for that matter—either Nashville newspaper. And he won in a big way over three formidable opponents.

He kept fighting and telling his story. He believed in repetition as a technique of communications. Over and over again he would explain his proposals until he was sure all of the public had heard what he had to say.

Although newspaper reporters and editors are supposed to keep all politicians at arms length, in the interest of objectivity, nearly 29 years of working with CLIFFORD ALLEN was too much to keep this writer from also being a close friend.

Now that he is gone, and while others are offering appropriate tributes, this old friend will remember him as a rare person of abundant wisdom and vision, matched by a warm compassion for the less fortunate around him and a willingness to work day and night to help those who needed it.

CLIFFORD ALLEN became a household name in much if not all of Tennessee, and when he crossed the streets of downtown Nashville, motorists would stop their cars to express their thanks to him. Nearly everyone, from the highest to the lowest, knew CLIFFORD ALLEN.

He was a profound politician, and was proud to be one, but always mindful that the public office he held did not belong to him, but instead to the people who let him serve there for a while.

Mr. STEED. Mr. Speaker, although he had not served with me as long as many others, I probably spent as much time during and after hours with him as anyone else in the House. We frequently had breakfast together in the cafeteria, and visited many times each day on the floor during consideration of legislation.

He had a keen insight to matters under debate, often taking part in some of the most critical issues, and displayed many times his ability to assess the pros and cons of controversy, an art which stemmed from his many years of public service.

He had a great sense of humor, enjoyed jokes, and could laugh at the political foibles that sometimes featured activities around the House.

It so happens that I was at National Airport with him as he boarded an airplane for the final trip to Nashville, a day prior to his fatal attack. He was in the best of spirits and looked forward to getting home to family and friends.

I very much regret his passing and extend my heartfelt sympathy to his loved ones.

Mr. DE LA GARZA. Mr. Speaker, it was with sadness I read that the House of Representatives had lost Tennessee's Fifth Congressional District Congressman, CLIFFORD ALLEN.

Congressman ALLEN will be missed in this House. He was a dedicated Member, and during the short while he was in the House he made his mark. He will be long remembered for his dignity, integrity, and responsibility.

Mr. Speaker, to Congressman ALLEN's family I send my deepest sympathy.

Mr. CORMAN. Mr. Speaker, all of us are deeply saddened by the untimely death of our friend and colleague, CLIFFORD ALLEN.

Although he served with us less than 3 years, CLIFFORD won the respect and esteem of his colleagues for his integrity, conscientiousness, and understanding of human needs.

CLIFFORD was a champion of the people. He was dedicated to public service as a consumer advocate and leader in the fight for equitable utility rates. He took a strong stand on behalf of veterans while serving on the Veterans' Committee and went out of his way to solve problems of the small businessman.

CLIFFORD took pride and pleasure in being called a politician. His second victory by an overwhelming majority demonstrates the loyalty, confidence, and trust the people of Tennessee had in him. He was close to people, both in and out of office.

I extend my deepest sympathy to Louise, his wife, and to his four children, who must bear the burdens of grief and sorrow. CLIFFORD will long be remembered by his friends in Tennessee and in the House.

Mr. HANLEY. Mr. Speaker, with tribute, I join the family and friends of our late dear colleague, CLIFFORD ALLEN, in mournful praise. Our great loss must certainly be felt by the people of the Fifth

District of Tennessee, who twice overwhelmingly elected Mr. ALLEN as their Congressman.

I respected CLIFFORD ALLEN, not only as a statesman, but as a fine gentleman and close friend. In CLIFFORD ALLEN, we all could admire the very qualities which make America a great and proud country.

A champion of the people, a colorful and well-spoken politician, CLIFFORD ALLEN has served the public for nearly 30 years. Having worked with Mr. ALLEN on the Banking, Finance and Urban Affairs Committee, I will always remember the honesty and integrity which this great individual exhibited in his work and, indeed his life.

The memory of CLIFFORD ALLEN will serve as a shining example of the purpose and pride of the people of Tennessee and of the Nation itself.

Mr. MAZZOLI. Mr. Speaker, on June 18, our friend and colleague, Representative CLIFFORD ALLEN, of the Fifth District of Tennessee, died after a period of illness.

This is a sad time for CLIFFORD's beloved family, for the people whom he represented with such distinction, and for the House of Representatives.

We will remember and admire CLIFFORD as a dedicated crusader against any and all who would do harm to his constituents. His concern for the well-being and economic security of his people was his sole motivation.

All of us, CLIFFORD's colleagues, share heartfelt grief over his death. His kind is rare these days—we will miss him.

I extend to CLIFFORD's bereaved widow and loving family my condolences and sincerest sympathies on the occasion of their grievous loss.

Mr. QUAYLE. Mr. Speaker, it is with a great deal of sadness that I join with my colleagues saying a final farewell to CLIFFORD ALLEN of Tennessee. We convey our heartfelt sympathy to his dear wife, Louise, and their four children.

CLIFF was dedicated to his people in the Fifth Congressional District and he worked hard to represent their best interests here in Washington. He stood and fought for accountability of Government for its decisions as they affect the average citizen.

Prior to coming to Congress in November of 1975, he had devoted many years to the service of the people of Nashville as tax assessor, and he also had served as a Tennessee State Senator. It is clear that CLIFF ALLEN was a servant of the people.

His life was filled with many positive achievements, and he made a lasting imprint on his community, State, and Nation. In the words of Longfellow:

"Lives of great men all remind us
We can make our lives sublime,
And, departing, leave behind us
Footprints on the sands of time."

Mr. DUNCAN of Tennessee. Mr. Speaker, on June 18 this body lost one of its most tireless and distinguished Members when CLIFFORD ALLEN died. As a fellow Member of the Tennessee delegation, his death has had a particular impact upon me.

CLIFFORD ALLEN was an active and colorful figure in various Tennessee public offices long before he was chosen to join us here. He always served with honor and distinction the people whose good fortune it was to have him represent them. I say "good fortune" for rarely does one see a public figure who worked harder than CLIFFORD ALLEN to represent and protect the interests of all the people, not just the privileged few.

Even though he was here only a relatively short while, the loss of CLIFFORD ALLEN will be sorely felt in this House for a long time to come. However, the loss to my fellow Tennesseans is perhaps even greater. In the death of CLIFFORD ALLEN, Tennessee has lost a friend and champion who worked during most of his adult life to serve that great State and her people. He cannot be replaced easily. We can, though, perhaps take some consolation in the knowledge that his work, and the benefits derived from it, will be evident forever.

Mr. MONTGOMERY. Mr. Speaker, it was a great shock when I learned of the passing of CLIFFORD ALLEN because I realized we would be losing a valued colleague, as well as a close friend. In his 3 short years of service in the House, CLIFFORD ALLEN made his mark on this body and won the respect of his fellow Members as one of our most conscientious lawmakers.

I personally shall miss CLIFFORD ALLEN's fine contributions to the House Veterans' Affairs Committee, where I had an opportunity to serve with him. He was very much dedicated to our Nation's veterans and played an important role in shaping legislation to benefit our former service men and women.

Mr. Speaker, I think the remarks of one of our colleagues made recently bear repeating when he said CLIFFORD ALLEN was a quiet man, an agreeable man, and a peacemaker by inclination. But CLIF-

FORD ALLEN was also a scrapper. When he saw something that offended his sense of fairness and honesty, his opposition was immediate and strong.

It is not often that this House is fortunate enough to have a man of CLIFFORD ALLEN's caliber sent by the people he represents. He served as an efficient liaison between the people of Nashville and the Federal bureaucracy in providing constituent services. And more importantly, he was always on the floor of the House to represent the best interests of his constituents and fight for good Government. We shall miss his wise counsel, but also feel fortunate to have served with him as a most able colleague.

I join with my colleagues in offering deepest sympathy to members of the Allen family and the people of Tennessee.

Mr. STEIGER. Mr. Speaker, the death of our colleague, CLIFFORD ALLEN of Tennessee, very much saddens Mrs. Steiger and me.

CLIFF ALLEN's service here in the House of Representatives reflected his concern for the people of the Fifth Congressional District, the State of Tennessee, and this country. CLIFF ALLEN never lost his sense of interest in what happened on the House floor, his willingness to participate thoughtfully in the deliberations of the House, and oftentimes his sense of outrage over what was happening.

This country has been fortunate to have had CLIFF ALLEN serving its people and this institution.

Mr. EARLY. Mr. Speaker, as we pay tribute to our late colleague, the Honorable CLIFFORD ALLEN, I would call us to remember the significant contributions which he made throughout his long and distinguished career as a public servant. Although Mr. ALLEN served for only a few years in the House of Representatives, he brought to this forum a rich knowledge of the workings of government at the local and State levels, and the insights which he gained while offering leadership in Tennessee enabled him to be a more sensitive and effective Representative in the Congress.

CLIFFORD ALLEN consistently articulated the concerns of consumers, championing those consumer rights and urging responsible action on the part of those involved in the shaping of public policy. His constituents held him in high esteem, for he represented their interests with diligence and with integrity.

We commemorate CLIFFORD ALLEN today and honor him as one who enriched our experiences together in this place. To his family and close friends, I extend sincere sympathy; we in the Congress shall

share with you warm and lasting memories of the accomplishments of this good man.

Mr. BEVILL. Mr. Speaker, I want to join my colleagues in the House today in paying tribute to one of the most dedicated public servants to ever serve in this Chamber—the late Congressman CLIFFORD ALLEN of Tennessee.

Although CLIFFORD ALLEN's tenure in the House was not a long one, in a short time he certainly made his mark on the proceedings of this legislative body.

His work obviously met with the approval of his constituents in Tennessee. After a convincing victory in a special election which sent him to Congress on November 25, 1975, CLIFFORD ALLEN was overwhelmingly elected to a complete term for the 95th Congress.

During his service in the House, he could frequently be found in the first row of the Chamber observing and actively participating in the debate of the hour.

When not on the House floor, CLIFFORD ALLEN devoted a large amount of his time to his work on the Banking, Finance and Urban Affairs Committee and the Committee on Veterans' Affairs.

From those committee assignments, he worked untiringly in behalf of two issues for which he felt a deep commitment—the well-being of the Nation's military veterans and the struggle for American consumers to have a voice in the important matters which affect them.

CLIFFORD ALLEN's record as a private citizen and as a public servant were always characterized with distinction. He was simply an honest, hard-working, forthright, and conscientious person.

His record in the House of Representatives will serve as a standard for present and future Members who espouse his many outstanding qualities.

My wife Lou joins me in offering our most sincere condolences to the Allen family.

Mrs. LLOYD of Tennessee. Mr. Speaker, I would like to take this opportunity to join with my colleagues in honoring the memory of the late CLIFFORD ALLEN of Tennessee's Fifth Congressional District.

CLIFFORD ALLEN was elected to the House of Representatives after having served the State of Tennessee capably and faithfully. The people of the Fifth District of Tennessee then decided to send him to Washington to represent their interests in the Congress and that decision proved to be well founded based on his performance here.

CLIFFORD ALLEN was a man who took great pride in his work here in the House of Representatives. He gave his total dedication to actively participating in all of the major debates which this House has held during the 3 years in which he served. He welcomed the challenges which this job offered and he met those challenges most capably and enthusiastically.

CLIFFORD ALLEN may have been here only a short period of time, but he will long be remembered for his integrity, his energy, and his perseverance in the principles in which he believed.

His finest hours were those which he spent here with us in the House. He stood out as one of the most conscientious and forthright Members which the House has seen.

CLIFFORD ALLEN cared very deeply about his duty to the people of the Fifth District and his conduct exemplified that concern. He never hesitated to speak out on any issue which he felt demanded discussion and his contributions to our debates were always eloquent and elucidating.

CLIFFORD ALLEN will be sorely missed by all of us as well as the people of Tennessee—he will be missed as a fine statesman, a dedicated public servant, and a good friend.

Mr. ST GERMAIN. Mr. Speaker, it was a shock to have our esteemed colleague, CLIFFORD ALLEN, taken from us so rapidly and so unexpectedly, and I know that his loss will be felt by all of the U.S. Congress, not just by my colleagues on the House Committee on Banking, Finance and Urban Affairs, where he was one of our newest but most outstanding members.

CLIFFORD ALLEN had devoted nearly 30 years of his adult life to public service when he came to us, and, although new to the committee, his broad experience was evidenced in his ability to grasp quickly the issues before us. His contributions throughout the most difficult and complex hearings ever held on the subject of comprehensive financial reform earned for him the respect of all of his colleagues. Most assuredly, he had my respect, for as I harken back to the committee's hard work on the consumer cooperative bank bill, now pending in the Senate, I am well aware that CLIFF ALLEN was one of the champions of this legislation and that he fought long and hard by my side to have it adopted.

He gained the admiration, also, of the members of the Subcommittee on Financial Institutions, Supervision, Regulation and Insurance. As I look back upon the very early days of CLIFF ALLEN's career in

the Banking Committee, I recall that although he had not yet been assigned to our subcommittee, he nonetheless attended all of the hearings on the Fine study. It was obvious that he attended in order to represent his constituents—to put in the time so that he could learn as much as he could about financial institutions and their impact on the community at large, and particularly their effect on his constituents.

Later, when he had joined our subcommittee, CLIFF ALLEN was a very major and active participant in our deliberations on the Safe Banking Act. There were times when we did not see eye to eye; nevertheless, we experienced disagreement in an agreeable fashion because we both realized that in every instance our motives were to do what we as individuals thought best, and I will never forget the wonderful working relationship we enjoyed together.

CLIFFORD ALLEN's excellence as a Member of Congress was not confined to his intensive committee work; his integrity and his warm character asserted themselves always. I well remember one day last July, here on the floor of the House, when Mr. ALLEN rose to speak in favor of the national consumer cooperative bank bill. CLIFF worked long and hard on this bill with me, and, as I am sure my colleagues remember, the House fell silent when CLIFF rose to speak. I would like to quote from his speech because it says so much about our late colleague:

> I have spent most of my life with a deep and abiding faith in the little man—a faith that if we provide sensible structure, he, too, can share in the bounty of this wonderful Nation. The consumers' interests have always been my interests. The consumers will be better under this bill * * * (I urge) my colleagues to seize the chance to write another great chapter in our economic history.

CLIFF did not just speak for that bill, he worked the floor—he cajoled—he changed votes. When President Carter finally signs this bill into law, it will be largely due to CLIFF's efforts.

Our departed colleague was with us for much too brief a time in the House of Representatives, but the people he represented may be very proud that they sent him to the U.S. Congress, and all of us who knew him can be grateful for the ways in which he touched our lives.

Mr. BENNETT. Mr. Speaker, our beloved colleague, CLIFFORD ALLEN leaves behind him a void that cannot be easily filled because he was not only an extremely able legislator but a close friend of all of us. Warm, personable, tenacious, and able, he left a monument of good legislation on the statute books of our country and we are all

deeply his debtors. Our deepest sympathy goes to his beloved and lovely wife and children in their grief.

Mr. BURKE of Massachusetts. Mr. Speaker, I wish to associate myself with the remarks of my colleagues on the passing of my dear friend, Congressman CLIFFORD R. ALLEN of Tennessee.

I recognized CLIFF as one of the old school who had a great compassion for people. This genuine concern was so evident in his service in the U.S. Congress.

CLIFF ALLEN often consulted with me on problems dealing with social security because of my position as the chairman of the Social Security Subcommittee. He always impressed me by his great interest and knowledge on many of the problems confronting the elderly.

During the time which we spent together at the Bethesda Naval Hospital, I came to know CLIFF well. He always showed a great interest in problems of the people. He truly was a man of the people and he reflected the highest qualities of a public official.

We will miss CLIFF ALLEN and his sage advice. I know that his community, his State, and our Nation will suffer a great loss with his passing.

Mr. ANNUNZIO. Mr. Speaker, I rise in tribute to the Honorable CLIFFORD R. ALLEN, who represented the Fifth District of Tennessee since 1975. The death of my distinguished colleague has left a void in this House, for he served his Tennessee constituents and the American people with devotion and dedication.

I had the privilege of serving with CLIFFORD ALLEN on the House Banking, Finance and Urban Affairs Committee, where he was one of the most capable members of that committee. He participated in all of the legislative hearings and drafting sessions conducted by the committee and had a deep concern for the well-being of the American people during these deliberations.

CLIFF ALLEN began his career of leadership as a Tennessee State Senator serving three separate terms, and also served as the metropolitan assessor of property for the city of Nashville and Davidson County in Tennessee from 1960 to 1975. He was a delegate to the Constitutional Convention of Tennessee, and in 1975, won a special election and began his service in the House of Representatives.

CLIFFORD ALLEN served as a member of the Subcommittee on Consumer Affairs, a subcommittee of the House Banking Committee of which I am honored to serve as chairman. He was a leader in the

fight on debt collection legislation, which was approved by both the House and the Senate. Signed into law by the President of the United States last year, this bill is the only consumer legislation that President Carter has signed thus far during his term in office.

All of us here in Congress shall miss Congressman ALLEN, and I shall especially miss his dedication and loyalty on my subcommittee. Mrs. Annunzio and I extend our deepest sympathy to his wife, Louise, and to his children, Suzanne, Nancy, Robert, and Patricia.

Mr. DON H. CLAUSEN. Mr. Speaker, we honor today our departed colleague, CLIFF ALLEN, whose contributions to our cherished traditions are well known to those of us who have worked with him for the past few years.

The people of Tennessee and the people of the United States have lost a respected leader and champion in the battle for fair and equitable economic treatment.

He was a leader in the fight for fair treatment for America's veterans, and also made many meaningful contributions in the development of legislation dealing with banking, finance, and urban affairs.

He will be particularly remembered for his stand on utilities rates and his early recognition of the need for reform in this area. He also had a most extensive background as a tax assessor, and we shall miss his expertise, judgment, and perception as we attempt to develop legislation in response to growing demands by the American public for equitable treatment in our tax laws.

CLIFF ALLEN was a man of deep convictions, independent in thought and action, and was willing to challenge any person or institution in the pursuit of his personal ideals and what he thought was right for his people.

I knew him as a friend and champion for the "little people." We, in the Congress, shall miss him.

Mr. GIAIMO. Mr. Speaker, I rise to pay tribute to our late colleague, CLIFFORD ALLEN. It was less than 3 years ago that CLIFF ALLEN came to us to replace our friend, Dick Fulton. Like so many of our colleagues, he was new to the House, yet full of vigor in his zeal to represent his district and to help us to make a better country. Like others of us who have been here for some time, CLIFF was gray of hair and experienced in the delicate process of Government.

Few know it, but CLIFF ALLEN was singly the most important factor in bringing free textbooks to his State of Tennessee. That,

indeed, is a milestone since all of us take such amenities for granted today.

CLIFF served three terms in the Senate of Tennessee and was, for 15 years, metropolitan assessor of property for Nashville and Davidson County.

Some come to this body and expect to make a mark quickly. Others are content to sit and learn. CLIFF ALLEN fit neither mold. He neither sat patiently waiting for seniority nor did he dazzle us with his rhetoric. Quietly, effectively he worked and he was heard on the Veterans' Committee and the Committee on Banking, Finance and Urban Affairs.

I am deeply sorry that we did not have the benefit of his wisdom and experience longer than we did. To his widow and their children and to the people of the Fifth District of Tennessee, we send our condolences and our good wishes. May time heal their sorrow and keep the memory of a great American.

Mr. RHODES. Mr. Speaker, I join my colleagues in the House in expressing our sadness over the passing of Congressman CLIFFORD ALLEN.

Although he was in the House only briefly, he was an active and energetic public servant for the better part of 30 years.

CLIFF ALLEN held strong views and fought vigorously for causes that he believed were right. He overcame physical ailments and political opposition to carry on his career. Representative ALLEN was a fine gentleman, and a gracious person. Along with his legislative service in Tennessee, he operated successful restaurants and a jewelry business. Although we seldom agreed philosophically, I respected CLIFFORD ALLEN for his staunch adherence to his beliefs.

I extend my condolences to his wife, Nancy.

Mrs. HECKLER. Mr. Speaker, I would like to express my deep sorrow and a sense of great loss with the untimely passing of our colleague, the distinguished gentleman from Tennessee, the Honorable CLIFFORD ALLEN.

I had the great fortune to serve with CLIFFORD ALLEN on the Committee on Veterans' Affairs. He also was my colleague on the Subcommittee on Education and Training of the committee.

CLIFFORD ALLEN impressed me from the very outset as a man of an independent mind. CLIFFORD ALLEN's vote was never one to be taken for granted. I came to know him as a man who closely studied the issues and questions at hand regarding a given vote or public con-

cern. In an age of uniformity and standardization, CLIFFORD ALLEN stood out as the uncommon man, a man of distinction and nobility.

His dedication to the welfare of our Nation's veterans, their widows, and orphans was unyielding. The veterans of our Nation knew well that in CLIFFORD ALLEN they had a friend and champion.

Mr. Speaker, I shall miss CLIFFORD ALLEN. My deepest sympathy goes to his family and friends at home and in Washington.

Mr. BURKE of California. Mr. Speaker, I am pleased to join Members of this body in paying tribute to the memory of our late colleague, the Honorable CLIFFORD ALLEN of the Fifth Congressional District of the State of Tennessee.

Although we sometimes supported opposing viewpoints before the House, Mr. ALLEN continually demonstrated the utmost courtesy, restraint, and ability in advocating the positions in which he truly believed. His sincere attitude toward our work and toward the other Members elicited my greatest admiration and respect.

Though he served a relatively short time, 3 years, CLIFFORD ALLEN served the Nation reliably, devotedly, and diligently. His extreme wealth of knowledge and extensive experience gleaned from many years of work in his home State benefited all with whom he served and for whom he worked as a Member of Congress.

CLIFFORD ALLEN will definitely be missed by all of those who loved him as a father and as a legislator. All of those who knew him will experience his loss. His integrity, energy, and friendship will not be easily forgotten.

Mr. BAFALIS. Mr. Speaker, like most of my colleagues, I only had the pleasure of serving with Mr. ALLEN slightly less than 3 years.

But during that time, he impressed me—as he impressed us all—as a tireless worker for the people of Tennessee's Fifth District and a representative of all the people of this great country.

He served the Nation well as a member of the Committees on Banking, Finance and Urban Affairs and Veterans' Affairs.

However, we in Washington did not have the benefit of his talents and dedication as long as the residents of Tennessee. For he served long and well as a member of the Tennessee State Senate and as an official of Nashville and Davidson County, Tenn.

He will be missed, not just by the people he represented, and by his colleagues, but also by the people of this country who have lost a leader whose counsel was valued.

Mr. WAGGONNER. Mr. Speaker, it is with deep sorrow that I take the floor today to mourn the loss of Tennessee's CLIFFORD ALLEN.

Though CLIFF was amongst us for only a short time, he had become known as a tireless public servant, committed to excellence in all that he did, and especially committed to the welfare of those he served. He immersed himself in every task without losing the broad perspective.

His tireless endeavors in the field of veterans affairs will long be remembered. His concern for the men who have fought our wars was great, and I am sure that the Veterans' Affairs Committee will be hard pressed to find a replacement for this dedicated man.

I, as a Southern Democrat, feel a special sense of loss at his passing. However all Democrats in the House were proud to include in our ranks a man of such high integrity and with such tireless dedication to "the job" as CLIFFORD ALLEN.

I extend my deepest sympathy to his family, to whom he has left an imperishable legacy.

Mr. DERRICK. Mr. Speaker, it is my privilege on this occasion to honor the memory of CLIFFORD ALLEN.

I felt a special affinity for CLIFFORD ALLEN. Since his office was next to mine, we would pass each other on the way to work or walk together going to vote almost every day. This, and because we were both southerners and both on the Banking Committee, produced an instant and mutual camaraderie. It was not long, however, until this affable association had deepened to friendship and affection, so the news of my fellow Congressman's passing was particularly sorrowful.

One can never adequately address loss of this kind. We can call it tragedy, which it is; deprivation, which it will remain; or promise, which it can be. This is why a summation of a human life is at once painful and impossible.

I would just like to say that CLIFFORD ALLEN was my friend, my neighbor, and my counselor. His frequent visits to my office—and mine to his, deepened my respect and admiration of him. I truly know that his work and his dedication—to the Congress, to the people of Tennessee, and to our own America—was complete and untiring.

We shall miss him very much.

Mr. O'NEILL. Mr. Speaker, I was deeply saddened by the death of my good friend and colleague, the Honorable CLIFFORD R. ALLEN.

Since his election to the Congress in November 1975, he has represented the people of the Fifth District of Tennessee with true dedication and always with concern for their best interests.

CLIFFORD ALLEN was devoted to public service. Thirty years of his life was spent working and fighting for others. He listened and responded to all people and their needs. He was courageous in defeat, and always came back—whether these defeats be political or physical. Those who knew CLIFF well, admired him most for his wisdom and special kind of vision—I was one of them. He was open-minded and extremely fair. When there was a problem he felt should be brought to the public's attention, he campaigned vigorously to insure they got the message. He was truly dedicated to those causes he believed in and set an example for others to become involved. He will be sorely missed by his constituents for his dedication to them and their problems, and by all who knew and respected him for the decent and honorable public servant he was.

My wife, Millie, joins me in expressing our deepest sympathy to his beloved wife, Louise, and the four Allen children.

Mr. DERWINSKI. Mr. Speaker, I wish to express my sorrow at the passing of our colleague, CLIFFORD ALLEN of Tennessee. He made a special mark as a Member who always worked steadfastly for the principles in which he believed.

We have lost the services of a respected and dedicated colleague, one who had acquired a great many friends even though he served in this body for only 3 short years. He was wholeheartedly responsive to the needs of his district, which he served so well.

CLIFFORD ALLEN was a very devoted public servant and one who was most diligent in the discharge of his congressional responsibilities. CLIFF served ably and well in his positions on the Veterans' Affairs Committee and the Committee on Banking, Finance and Urban Affairs.

Not only was he an objective man, CLIFF was a man of compassion, good will, and foresight. His knowledge and vast experience in all levels of Government as well as being a conscientious and alert individual, contributed to his being a good legislator.

One of the most appreciated qualities of CLIFFORD ALLEN was his delightful sense of humor, which was exhibited in the constant

twinkle in his eyes. He was a genuinely warm and humane person, with a deep understanding of human problems. The country has lost a man of great stature, and we have lost a good friend and a good Member.

Mrs. Derwinski joins me in offering our most sincere condolences to his wife, Nancy, and their family.

Mr. HORTON. Mr. Speaker, June 18, 1978, was indeed a sad day—Congressman CLIFFORD ALLEN died of complications from a heart attack. Although he had been in the hospital for some time, there had been indications that his health was improving.

CLIFFORD ALLEN's dedication to his district and country was well known by his colleagues. After 2 years in the Tennessee State Senate, CLIFF made three attempts for the governorship in 1950, 1952, and 1958. He was elected to the 94th Congress in a special election on November 25, 1975, and was reelected to the 95th Congress.

In the House, CLIFF's reputation as a crusader to hold down utility rates continued when he joined the Subcommittee on Consumer Affairs of the Banking, Finance and Urban Affairs Committee. The record will also show that his attendance on the floor of the House was respected by his colleagues, and an example of his devotion to his constituents and the Nation.

To Nancy Allen and their four children, Suzanne, Nancy, Robert, and Patricia, I would like to extend my sincerest condolences at this very difficult time for them.

Mr. ADDABBO. Mr. Speaker, for the second time in 3 weeks we Americans have suffered the loss of a dedicated public servant. When I first received news of Congressman CLIFFORD ALLEN's passing, I was struck by an acute sense of the untimeliness of his death. After 30 years in public service, CLIFFORD ALLEN was only in the beginning of his congressional career.

The ability which CLIFFORD ALLEN brought to this House of Representatives was one formed by many years of public service at the local and State level. He had a great instinct for understanding the needs of his constituents and was an unyielding champion of their interests. Although a kind man with a genteel manner, CLIFFORD ALLEN never shirked from a fight in defense of his principles. The veteran, the union worker, and the consumers of TVA power, especially, have lost a distinguished and vigorous advocate. For proof

of his popularity, one need only refer to his reelection to Congress with over 90 percent of the vote.

In addition to public service, CLIFFORD ALLEN distinguished himself in private enterprise. He headed a prominent Nashville accounting and tax firm and he owned several restaurants in that city. His experience in these enterprises were an invaluable aid to the Congress in the development of national legislation.

I consider myself honored to have had the privilege of knowing CLIFFORD ALLEN. Kind, honest, and considerate are just three descriptions which are particularly appropriate for this man. He served in Congress for only 3 years, but he has left a deep sense of loss among us. I will never forget this great statesman; his remarkable achievements are the best testament to his memory.

Mr. UDALL. Mr. Speaker, the sudden heart attack and death of CLIFF ALLEN came as a particular shock to me. CLIFF was a sensitive, exceptionally intelligent, fair-minded legislator, and public servant. I had developed a valued friendship with this good man.

Before coming to Washington, he had already gained a reputation in his native Tennessee as a champion of consumer rights. In the House, he kept up his fight to hold down utility rates, as a member of the Consumer Affairs Subcommittee.

Tennessee, the House, and the country are a little poorer now, because CLIFF is gone.

I shall miss him a great deal, and I extend my deepest sympathy to his family in this hour of their great personal tragedy.

Mr. JONES of Oklahoma. Mr. Speaker, the great State of Tennessee will sorely miss the talent and energy of CLIFFORD ALLEN.

Although he was older than most Members of Congress when he first came to Washington, CLIFFORD ALLEN plunged into the work like a youngster. He was a fine example to all of us that age need not limit a person's creativity or desire to help others. CLIFF ALLEN did his homework and spoke eloquently and effectively on issues of importance both to the Nation and to the people of Tennessee.

He was a forceful advocate for those who were unable to pay the soaring costs of energy. He had a genuine compassion for older Americans on fixed incomes who were caught in the squeeze of inflation and reduced to dependence on Government or relatives to make ends meet. Some may argue with CLIFFORD ALLEN's positions, but

none would suggest that he did not deeply believe in doing justice to all citizens, whether they were rich and powerful or poor and weak.

CLIFFORD ALLEN was a true gentleman. He cannot be replaced, but he will be remembered by all citizens who place a premium on electing responsive and effective Government leaders.

Mr. SISK. Mr. Speaker, I join with my colleagues today in paying special tribute to the Honorable CLIFFORD ALLEN who ably represented Tennessee's Fifth Congressional District.

In his all too brief career he made his mark as a conscientious servant, carrying on a tradition he established in the Tennessee State Senate and in other public endeavors begun in 1948 after distinguishing himself as an attorney at law.

He brought to these Halls the wisdom and skill honed by that dedicated service. We will all miss him and are deeply saddened by his sudden loss.

Mr. PANETTA. Mr. Speaker, I rise to briefly add my voice in praise of CLIFFORD ALLEN.

June 18 was a sad day for this House and for our Nation. The energy, sincerity, and compassion which characterized CLIFF's work here in Congress are now gone, but his record of concern should serve as a model for us all.

CLIFF never faltered in his support for consumers and was a tireless protector of the less advantaged. I, for one, will miss his presence in this Chamber, and I am sure the Nation will join me in mourning the passing of this truly compassionate and hard-working public servant. At a time when the public doubts the ethics and competence of its public officials, CLIFFORD ALLEN gave us hope.

Mr. MILLER of Ohio. Mr. Speaker, I would like to take this opportunity to express my deepest sympathy to the family of Tennessee's CLIFFORD ALLEN, who passed away recently.

While Mr. ALLEN was only serving his first full term in the House, he had already earned the reputation of being a crusader for adequate public and community services and facilities. As a State legislator, in Tennessee, he was regarded as a champion of lowering utility rates and fighting the causes of inflation.

He brought to Congress the same hard driving spirit that he exhibited in the Tennessee Legislature. As a result, he earned the respect of his colleagues in the Congress and the admiration of the people he so diligently represented here.

He will be missed by those who knew him as a strong advocate of citizens rights, and I want to join my House colleagues in extending my sincerest regrets to the Clifford Allen family at this time.

Mr. PICKLE. Mr. Speaker, when CLIFF ALLEN first came to the Congress, it was evident that he was "full of legislation," and expressed himself openly on many subjects. We found him to be knowledgeable, intense, and sincere.

Quite often we would tease each other a bit about amendments that we offered which we assumed were more important than the other person's amendments. But during these discussions I became very fond of CLIFF ALLEN. It was my privilege to go to his fundraising dinner here and to be with him on many such occasions. In addition, we shared friendships with some of the optometrists in his district, all of whom spoke very highly of CLIFF.

I personally know of few people who were more dedicated to the task of representing his district than CLIFFORD ALLEN was. Each day CLIFF made a new friend, who became attached to him because of his depth of understanding and his willingness to speak out. He was a true gentleman and a legislator in the true American spirit, and I know all of my colleagues join me in saying that we will miss him very much.

Mr. CARTER. Mr. Speaker, I wish to join in publicly noting the passing of our friend and colleague from Tennessee, CLIFFORD ALLEN.

While CLIFFORD ALLEN served the people of the Fifth Congressional District of Tennessee but 3 years here in the House of Representatives, his work on their behalf goes back many years.

His was a colorful and frequently dramatic career before coming to Washington to serve his people. But regardless of what issue he chose to champion, the people of Tennessee could be confident that his sole motivation was the achievement of what he believed was right and in their best interest.

I regret that CLIFFORD ALLEN's distinguished career in the Congress of the United States was so brief, for we all could have benefited by longer exposure to his brand of representation. We as Members of this body shall miss his presence, but more important we shall miss the joyful fervor with which he did his job.

Kathleen and I extend our sincere sympathy to Mrs. Allen and to their children.

Mr. ROUSSELOT. Mr. Speaker, I would like to say to the Members of the House that CLIFFORD ALLEN did a very competent job on the Committee on Banking, Finance and Urban Affairs on which he served. I had not known CLIFF for a long time, but I do know that in the time that he was there, he brought to that committee some appreciation and understanding of the problems facing the financial community of the country and also those problems of the depositors and the consumers. He made a substantial and positive contribution to the committee, and we regret that he will not be able to continue that effort. On one major bill, CLIFF proposed a substitute draft that was appreciated because it forced the committee to reassess it's approach to the whole area of financial institutions. CLIFF just kept pecking away until his colleagues listened, which they finally did.

I wish to thank the gentleman in the well for taking this time so that those of us who knew him and served with him could express our appreciation for his good service to his home district in Tennessee and the entire Nation.

Mr. FORD of Tennessee. Mr. Speaker, it is with a deep sense of personal and emotional loss that I take this opportunity to pay tribute to our beloved colleague, Congressman CLIFFORD ALLEN. As freshman Representatives together in the 94th Congress, CLIFFORD and I developed a strong friendship and mutual respect that I will cherish forever. He leaves behind a legacy of service to his fellow human beings that serves as a model for all of us.

For CLIFFORD ALLEN was truly a man of the people. He spent 15 years fighting for the people of Nashville as the metropolitan tax assessor. He worked long and hard to make sure that the average citizen, who alone cannot stand up to the powers of big business and big government, got a fair shake. If this meant taking huge entities such as the Tennessee Valley Authority to task. CLIFFORD ALLEN willingly did this.

During his first year in office ALLEN received the "Taxpayer's Friend" Award given by the Taxation With Representation organization, a public interest taxpayer's lobby. He also received the "Hero" Award from the Consumer Federation of America for his 100-percent voting record on 11 selected consumer issues in 1976.

As Metropolitan Nashville's tax assessor, CLIFFORD became known throughout Tennessee as the "Father of Question Three," a constitutional amendment which classifies property to provide more equi-

table levels of taxation among residential and farm properties and commercial businesses and utilities. Prior to becoming tax assessor, he was a practicing attorney specializing in accounting and tax work. He was three times elected State senator from Davidson County, serving in the 1949, 1955, and 1957 sessions of the general assembly. He served as a member of the Tennessee Tax Study Commission and later as a delegate to the 1971 Tennessee Constitutional Convention.

CLIFFORD ALLEN's reputation as a defender of the average citizen was well known in the U.S. Congress. Many were the times I heard CLIFFORD implore the House of Representatives to take account of the effect of legislation on the American consumer. In fact, CLIFFORD ALLEN was a regular fixture on the floor of the House. He had a wealth of knowledge on every issue imaginable, and often went to the well to share his insights with the entire House membership. Everyone knew him and listened closely to his wise counsel.

I will miss CLIFFORD ALLEN very much. The State of Tennessee has truly lost one of its great statesmen. The House has lost one of its most articulate Members. However, Mr. Speaker, I sincerely believe that our loss will be God's gain.

Mr. SARASIN. Mr. Speaker, I want to join my colleagues in expressing my great sorrow over the death of our fellow Member of Congress, the late Honorable CLIFFORD ALLEN of Tennessee. On an occasion such as this, words cannot adequately express the sorrow felt by the Allen family, the Members of this body, and the people of Tennessee's Fifth District whom he served so well.

CLIFFORD ALLEN, though having served as a Member of Congress for only 3 years, distinguished himself as a capable member of the Veterans' Affairs Committee and the Committee on Banking, Finance and Urban Affairs. In his service he was dedicated, energetic, making decisions courageously and with only the highest of principles.

His readiness to deal with any problem, no matter the magnitude or the opposition, accorded him the respect of both his colleagues and his constituents. His sense of prudence and humanity with which he acted makes him an example for all of us to follow.

While words might not adequately express the loss that we feel, they can, however, record his memorable achievements—and the gentle but forceful way in which he worked for them. This is the legacy which he leaves us, and his concern, vitality, and interest in the welfare of American people will be sorely missed.

Proceedings in the Senate

THURSDAY, *June 22, 1978.*

Mr. BAKER. Mr. President, I would like to express my sorrow at the death of a good friend and distinguished public servant, the Honorable CLIFFORD ALLEN. Mr. ALLEN died last Sunday despite his gallant efforts to recover from a heart attack he suffered May 26. He was elected to Congress in 1975, in a special election, and at the time of his death was a candidate for a second full term. He was a unique personality, and in his 30 years of public service in Nashville, Tenn., he was always an effective advocate for the causes in which he believed.

Mr. President, if I may, I would like to put into the Record the thoughts expressed at funeral services for Congressman ALLEN by his own pastor, the Reverend Robert Spain, who is now superintendent of the Nashville-Franklin district of the Tennessee Conference of the United Methodist Church. Also I would like to express to the Nashville Banner my gratitude for reprinting much of Reverend Spain's eulogy. Many of us who attended the services found it profoundly moving.

CLIFFORD ALLEN did not leave life as he found it. He made a difference. He gave to the causes he championed everything he had.

It may very well be that, at least in this area, he is one of this generation's best known personalities.

He was unrelenting in his conviction. He could unleash an attack on an agency or individual that had the fury of a tornado. But he was not one to harbor ill will. Even in the midst of a torrid debate, there was always a respect for those who sat on the opposition side.

Many often felt him to be totally insensitive to the criticisms leveled against him * * * but he was a feeling, personal man. There is a bleeding which reveals itself to the world. But there is also an internal bleeding. He did feel it, and he did suffer.

Like a boxer, he had an uncanny sense of timing and a way of turning disaster and defeat into advantage * * * Time after time, he struggled up at the count of nine with a new burst of power.

Like a quarterback, he was always in control. Like the conductor of a symphony orchestra, he had the ability to blend together sounds from all corners of life and bring them into one harmonious outburst.

He was a person-oriented individual. All kinds of people were as necessary to him as food and water. He charted his own course. He ruled his own life.

There is no doubt in my mind that the spirit of his life will continue to be felt even though his physical presence is with us no longer.

His great accomplishment will be the hope that he gave to common, ordinary people.

I have fought the good fight. I have finished the course. I have kept the faith.

CLIFFORD ALLEN died as he lived, fighting. And we are the beneficiaries of his struggles. May God take hold of all of his feelings. May God bless the memory of CLIFFORD ROBERTSON ALLEN.

Mr. SASSER. Mr. President, I send a resolution to the desk and ask for its immediate consideration.

The PRESIDING OFFICER. The resolution will be stated by title.

The assistant legislative clerk read as follows:

A resolution (S. Res. 490) relative to the death of Representative CLIFFORD ALLEN of Tennessee.

The PRESIDING OFFICER. Is there objection to the present consideration of the resolution?

There being no objection, the Senate proceeded to consider the resolution.

Mr. SASSER. Mr. President, I pay tribute today to the Honorable CLIFFORD ALLEN. Until his tragic passing last Sunday, he served as the Representative from Tennessee's Fifth Congressional District in Congress, which is my home district.

CLIFFORD ALLEN was a true public servant. For over 30 years, he dedicated his life to improving the quality of life for all people. In everything he did, CLIFFORD ALLEN was a champion of working people; he was a champion of the "little man." His untiring efforts to provide a fair deal for consumers earned him the respect of people across the country, and this was not confined simply to his congressional district nor to his native State.

But, I think most of all, the gift that CLIFFORD ALLEN gave to people was the gift of hope. The people who knew him felt assured that he was a man of courage and integrity who looked after their concerns no matter what the political costs. The people he represented

knew that CLIFFORD ALLEN would go to the mat and would go to the mat for them as often as necessary. Time and time again, he earned his reputation as the champion of all the people.

But apart from that, my friend, CLIFFORD, was a gentleman, a personable, human, considerate, and kind man who was a pleasure and a joy to know. We in the Tennessee delegation will miss him, Mr. President.

And I know that I speak for the people of the Fifth Congressional District when I say that they are also going to miss this remarkable man.

I extend for myself and for the people of Tennessee our sympathy to his widow Louise and their children and say that his passing leaves a void which will be difficult to fill for all of us.

The PRESIDING OFFICER. The question is on agreeing to the resolution.

The resolution was agreed to, as follows:

SENATE RESOLUTION 490

Resolved, That the Senate has heard with profound sorrow the announcement of the death of Honorable CLIFFORD R. ALLEN, late a Representative from the State of Tennessee.

Resolved, That the Secretary communicate these resolutions to the House of Representatives and transmit an enrolled copy thereof to the family of the deceased.

Resolved, That when the Senate recesses today, it recess as a further mark of respect to the memory of the deceased Representative.

Mr. ROBERT C. BYRD. Mr. President, I move, in accordance with the order previously entered, and in accordance with Senate Resolution 490, as a further mark of respect to the memory of the deceased Honorable CLIFFORD R. ALLEN, late a Representative from the State of Tennessee, that the Senate stand in recess until the hour of 9 o'clock a.m. on Monday next.

The motion was agreed to; and, at 4:19 p.m., the Senate recessed until Monday, June 26, 1978, at 9 a.m.

Memorial services held in the House main
[redacted]
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